

Message Text

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ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-15 ISO-00 DRC-01 CU-04 AGR-20

STR-08 CIEP-02 COME-00 TRSE-00 EB-11 CIAE-00 PM-07

INR-10 L-03 NSAE-00 PA-03 RSC-01 PRS-01 SPC-03

USIA-15 MBFR-04 SAJ-01 ACDA-19 AID-20 NSC-10 SS-20

OMB-01 CEA-02 SCI-06 NSF-04 H-03 /240 W

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R 131042Z OCT 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2062

INFO ALL CSCE CAPITALS 35

XMT ZEN/ALGIERS AND TEL AVIV

AMEMBASSY OSLO

AMEMBASSY SOFIA

AMEMBASSY NICOSIA

AMEMBASSY LISBON

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT

AMEMBASSY RABAT

USINT CAIRO

AMEMBASSY TUNIS

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 5439

VIENNA ALSO FOR USDEL MBFR

E.O. 11652: GDS

TAGS: PFOR

SUBJ: CSCE STAGE II HIGHLIGHTS - OCT 8-12

SUMMARY: FOLLOWING APPEARANCES OCT 8-9 BY ALGERIAN
AND TUNISIAN REPS, CSCE USED CONSIDERABLE BODY ENGLISH
TO SIDESTEP LONG SHADOW OF MIDEAST CONFLICT. AT
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WEEKS END, WITH ALGERIAN/TUNISIAN CONTRIBUTIONS

REFERRED TO SUBCOMMITTEES, CONFERENCE BREATHED COLLECTIVE SIGH OF RELIEF AND TURNED ATTENTION AGAIN TO ITS OWN PROBLEMS. END SUMMARY.

1. ALGERIAN/TUNISIAN CONTRIBUTIONS. ALGERIAN AND TUNISIAN REPS INTRODUCED WRITTEN CONTRIBUTIONS TO COMMITTEE I (SECURITY) AND II (COOPERATION IN ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT) OCT 8-9, ACCUSING ISRAEL OF AGGRESSION IN OUTSPOKEN, BUT NOT EXTREME, TERMS. MOST COUNTRIES WANT TO AVOID INTRODUCTION OF MIDEAST PROBLEM IN CSCE AND AFTER DELICATE PROCEDURAL MINUET PAPERS WERE THEREFORE REFERRED TO SUBCOMMITTEES FOR STUDY.

2. PRINCIPLES. DISCUSSION CONTINUED INCONCLUSIVELY ON THE FORM OF THE DECLARATION WITH SOVIETS ARGUING THAT DOCUMENT SHOULD BE "AS BINDING AS POSSIBLE" WITHOUT BEING A TREATY AND WESTERN DELS PROBING SOVIET INTENT. WESTERN DELS INSISTED THAT FINAL DOCUMENT SHOULD REFER TO "PRIMACY" OF UN CHARTER. SOVIET REP ARGUED THAT THIS WAS UNNECESSARY SINCE ARTICLE 103 OF THE UN CHARTER ALREADY COVERED THIS.

3. SPECIAL WORKING BODY (SWB) ON PEACEFUL SETTLEMENT DISPUTES. SWB CONCLUDED TWO WEEKS OF GENERAL DISCUSSIONS ON WIDE-RANGING SOVIET AND ROMANIAN PROPOSALS. THOUGH A NUMBER OF DELS EXPRESSED SUBSTANTIVE DIFFICULTIES WITH VARIOUS ASPECTS OF BOTH PROPOSALS, DISCUSSION CENTERED AROUND EXTENT TO WHICH PROPOSALS DUPLICATED WORK OF OTHER SUBCOMMITTEES AND WHETHER CERTAIN PARTS SHOULD BE REFERRED TO THESE SUBCOMMITTEES FOR CONSIDERATION. ROMANIANS HAVE CONVINCED MOST DELS (EXCEPT SOVIETS) THAT THEIR PAPER SHOULD BE CONSIDERED INTACT IN SWB. SOV DEL HAS AGREED THAT CONSIDERATION OF SOVIET PROPOSALS INVOLVING ECONOMIC AND HUMANITARIAN QUESTIONS BE DELAYED UNTIL SUBCOMMITTEES IN THESE AREAS HAVE MADE SUBSTANTIAL PROGRESS.

4. CONFIDENCE BUILDING MEASURES (CBMS). CBM SUBCOMMITTEE CONTINUED DISCUSSIONS OF ADVANCE NOTIFICATION OF MANEUVERS AND MOVEMENTS, WITH SOVIETS AND THEIR PACT COLLEAGUES

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CONTINUING THEIR EFFORTS TO RESTRICT SCOPE OF DISCUSSION, AND ROMANIAN, YUGOSLAVIA, SWEDEN AND SOME NATO ALLIES SEEKING TO ENLARGE DEBATE. SOVIETS TRIED TO MOVE DISCUSSION FROM GENERALITIES TO SPECIFICS, BUT SINCE DEBATE HAS BEEN FOCUSSED ON SUCH PRELIMINARIES AS DESCRIPTIONS OF TERMS, GEOGRAPHIC AREA, AND VOLUNTARY VERSUS BINDING NATURE OF CBMS, WESTERN COUNTRIES RESISTED. EVEN SWEDEN THOUGHT IT PREMATURE TO START DISCUSSING DRAFTING

FORMULATIONS.

5. COOPERATION IN ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT. SUBCOMMITTEE ON COMMERCIAL EXCHANGES MOVED FROM GENERAL DISCUSSION TO FIRST SPECIFIC AGENDA ITEM OF MOST-FAVORED NATION TREATMENT. DEBATE WAS RESTRAINED AND ON THEORETICAL PLANE WITH NO DIRECT ALLUSIONS TO SITUATION IN US. IN SUBCOMMITTEE ON INDUSTRIAL COOPERATION POTENTIALLY INTERESTING DISCUSSION ON UTILITY OF GOVERNMENT-LEVEL AGREEMENTS WAS INHIBITED BY UNWILLINGNESS OF EASTERN DELS TO GO BEYOND GENERALITIES. YUGOSLAV PAPER SETTING OUT AGGRESSIVE PROGRAM TO ENCOURAGE COOPERATION AND FRG PAPER ON EXCHANGES OF INFORMATION ON POSSIBILITIES OF COOPERATION WERE TABLED. GERMAN PAPER OBVIOUSLY WENT TOO FAR FOR COMMUNIST DELS. SCIENCE AND TECHNOLOGY SUBCOMMITTEE ESTABLISHED AN ENCOURAGING BASE FOR FUTURE DISCUSSIONS THROUGH A SURPRISINGLY FRANK EAST-WEST EXCHANGE ON THE COMPARATIVE VIRTUES OF CENTRAL MANAGEMENT AND SPONTANEITY IN SCIENCE COOPERATION, EXCHANGE OF SCIENTISTS, AND SCIENTIFIC AND TECHNOLOGICAL INFORMATION.

6. HUMANITARIAN COOPERATION. IN OCTOBER 12 MEETING OF FULL COMMITTEE BULGARIANS TABLED PROPOSED PREAMBLE FOR FINAL COMMITTEE DOCUMENT AND STRESSED THAT COMMITTEE SHOULD PAY "PARTICULAR ATTENTION TO PRINCIPLES OF SOVEREIGNTY, NON-INTERVENTION IN INTERNAL AFFAIRS, AND OBSERVANCE OF LAWS AND CUSTOMS OF PARTICIPATING STATES". WESTERN DELEGATIONS AND NEUTRALS ARGUED THAT IT IS PREMATURE TO CONSIDER DRAFT PREAMBLE AND RELATED GENERAL PRINCIPLES UNTIL WE HAVE CLEAR PICTURE OF SPECIFIC PROPOSALS WHICH WILL EMERGE FROM SUBCOMMITTEES. SOVIETS STRESSED NEED TO CONCENTRATE ON "WHAT IS POSSIBLE" IN THIS DELICATE AREA AND TO PROCEED WITH DISCUSSION OF BASIC PRINCIPLES AND CONFIDENTIAL

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SPECIFICS SIMULTANEOUSLY. IN SUBCOMMITTEE ON HUMAN CONTACTS WESTERN COUNTRIES CONTINUED UNSUCCESSFULLY EFFORTS TO STIMULATE DIALOGUES ON NATO PROPOSALS ON MARRIAGE, FAMILY VISITS AND REUNITING FAMILIES. AT WEEK'S END THERE WAS GENERAL AGREEMENT TO MOVE ON TO TRAVEL/TOURISM WITH THE RIGHT TO RETURN TO EARLIER SUBJECT AT A LATER DATE. IN CULTURAL SUBCOMMITTEE YUGOSLAV TABLED PROPOSAL WHICH THOUGH NOT AS COMPREHENSIVE AS WESTERN DELEGATIONS WOULD LIKE IS STILL DISTINCT IMPROVEMENT OVER BULGARIAN/POLISH PAPER SUPPORTED BY EAST THUS FAR.

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ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-15 ISO-00 DRC-01 CU-04 AGR-20

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AID-20 NSC-10 RSC-01 SS-20 OMB-01 CEA-02 SCI-06 NSF-04

CIAE-00 PM-07 INR-10 L-03 NSAE-00 PA-03 PRS-01

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TO SECSTATE WASHDC 2063

INFO ALL CSCE CAPITALS 36

XMT ZEN/ALGIERS AND TEL AVIV

AMEMBASSY OSLO

AMEMBASSY SOFIA

AMEMBASSY LISBON

AMEMBASSY NICOSIA

USNMR SHAPE

USCINCEUR

USDOCOSOUTH

USLO SACLANT

AMEMBASSY RABAT

AMEMBASSY TUNIS

USINT CAIRO

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VIENNA ALSO FOR USDEL MBFR

7. INFORMATION. THIS SUBCOMMITTEE CONTINUED ACTIVE DISCUSSIONS BUT WITH NO CHANGE IN POSITIONS. ITALIAN PAPER ON FREE FLOW OF PRINTED MATERIAL WAS HEAVILY ATTACKED BY THE EASTERN BLOC AS BEING A VIOLATION OF HELSINKI MANDATE, SINCE IT CALLED FOR "FREE" FLOW IN ALL CATEGORIES RATHER THAN STEP-BY-STEP "FREER" FLOW. SOVIETS TWICE STRIDENTLY ATTACKED RADIO LIBERTY (RL) AS CALUMNOUS AND

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FALSE. THEY CALLED FOR LANGUAGE BANNING IT AND WERE SECONDED BY BULGARIANS. UK AND NETHERLANDS REPS MADE SHORT FAVORABLE MENTIONS OF RL. AT FINAL MEETING OF WEEK, US DEL MADE STRONG REBUTTAL QUOTING FROM RL INTERNAL GUIDELINES, COMPARING REACTION IN USSR WITH REACTION IN WESTERN COUNTRIES TO SOVIET RADIOS, AND OFFERING A FULL DAY'S RL TAPES OR SCRIPTS TO DEMONSTRATE QUALITY OF OUTPUT. UK ENDORSED US INTERVENTION FULLY. AS FINAL SPEAKER OF THE DAY, SOVIET REP RETURNED TO ATTACK SAYING WE DID NOT NEED TO HEAR OUTPUT BECAUSE WE KNOW STATED INTENT TO OVERTHROW SOVIET GOVERNMENT. HE ALSO QUOTED FULBRIGHT AT LENGTH ON US REACTION IF SOVIET COUNTERPART APPEARED AND NOTED THAT SOVIETS LISTENED TO OTHER NATIONAL RADIOS (VOA, BBC, ETC.) HE STRUCK MORE AT "THOSE COUNTRIES WHICH HOST THESE RADIOS" THAN AT SPONSOR ALTHOUGH HITTING AT BOTH. HE AGAIN CALLED FOR LANGUAGE IN FINAL DOCUMENT PROHIBITING RL TYPE OF MISINFORMATION. NATO GROUP AND NEUTRALS FEEL THAT THE SOVIETS GOT THE WORST OF THE EXCHANGE.

COMMENT: APART FROM OVER-ARCHING CONCERN THAT CSCE MIGHT GET DRAGGED INTO DIVISIVE MEDEAST PROBLEM, (EVEN THOUGH ALMOST ALL PARTICIPANTS WANT TO AVOID THIS), CONFERENCE IS WORKING HARD BUT SEEMINGLY NOT ADVANCING VERY MUCH. SOVIETS WANT TO MOVE AHEAD QUICKLY ON SECURITY, AND WESTERN COUNTRIES ARE UNWILLING TO ALLOW THIS WITHOUT PARALLEL ADVANCES IN HUMANITARIAN AREA WHERE SOVIETS HAVE THUS FAR REFUSED TO JOIN DIALOGUE. PROGRESS IS DIFFICULT IN SECURITY AREAS BECAUSE OF WEALTH OF MATERIAL AND NEED TO FIND AGREED DEFINITIONS OF CONCEPTS. DISCUSSION IS CLOSER TO SPECIFICS HERE THAN ELSEWHERE, BUT IS COMPLICATED BY DESIRE OF ROMANIA, YUGOSLAVIA AND OTHER NEUTRALS TO ENLARGE DISCUSSIONS. ECONOMICS AND SCIENCE/TECHNOLOGY SUBCOMMITTEES ARE GENERALLY SUFFERING FROM A LACK OF SPECIFIC TABLED MATERIAL TO DISCUSS, AND IN HUMANITARIAN AREA WEST HAS BEEN UNABLE TO GET EAST TO JOIN IN DIALOGUE.

NATO DELS HAVE INFORMALLY DISCUSSED THIS PROBLEM WITH VIEW BEGINNING TO EMERGE THAT WEST SHOULD TABLE PROPOSALS IN HUMANITARIAN SUBCOMMITTEES SOON TO FOCUS DISCUSSION
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IN ATTEMPT TO BRING PACE OF WORK INTO LINE WITH SECURITY SUBCOMMITTEES. WE FEEL THIS IS PROMISING TACTIC IN HUMANITARIAN AND ECONOMIC AREAS, AND ARE ENCOURAGING WESTERN EFFORTS IN THIS DIRECTION. END COMMENT. BASSIN

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